#### Council

## Minutes of the meeting held on Friday, 5 March 2021

This meeting of Council was a meeting conducted via Zoom, in accordance with the provisions of the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020.

#### Present:

The Right Worshipful, the Lord Mayor Councillor T Judge - in the Chair

#### **Councillors:**

Abdullatif, Akbar, Azra Ali, Ahmed Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Andrews, Appleby, Battle, Bridges, Butt, Chambers, Chohan, Clay, Cooley, Craig, Curley, M Dar, Y Dar, Davies, Doswell, Douglas, Evans, Farrell, Flanagan, Grimshaw, Hassan, Hewitson, Hitchen, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N Murphy, Newman, Noor, O'Neil, B Priest, H. Priest, Rahman, Raikes, Rawlins, Rawson, Reeves, Reid, Riasat, Richards, Rowles, Russell, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Stanton, Stogia, Stone, Strong, Taylor, Wheeler, Whiston, White, Wills, Wilson and Wright

#### CC/21/13 Lord Mayor's Special Business

The Lord Mayor invited Elisa Bullen (Corporate Services), to give a presentation on the forthcoming national Census. Members were invited to ask questions following the presentation.

#### CC/21/14 Minutes

The Minutes of the meeting held on 3 February 2021 were approved as a correct record and signed by the Lord Mayor.

## CC/21/15 The Council's Revenue and Capital Budget 2021/22

The Council met to consider and set the 2021/22 budget, Council Tax resolution for 2021/22 and Collection Fund budget for 2021/22. In doing so, the proceedings of the Art Galleries Committee on 17 February 2021 which provided details of the Art Galleries budget for 2021/22 were submitted for approval. In addition, the part proceedings of the Executive on 17 February 2021 were submitted for approval, which contained details on the following:

The Councils Budget 2021/22 – Covering Report;

Medium Term Financial Plan 2021/2022;

Capital Strategy and Budget 2021/22;

Council Business Plan 2021/22;

Children and Education Budget 2021/22;

Adult Social Care and Population Health Budget 2021/22;

Manchester Health and Care Commissioning Budget 2021/22;

Homelessness Budget 2021/22;

Neighbourhoods Directorate Budget 2021/22;

Growth and Development Budget 2021/22;

Corporate Core Budget 2021/22;

Dedicated Schools Grant 2021/22;

Housing Revenue Account 2021/22 to 2023/24;

Treasury Management Strategy Statement and Borrowing

Limits and Annual Investment Strategy 2021/22;

Budget 2021/22 Public Consultation Outcomes; and

Budget 2021/22 Equality Impact Assessment.

The Council also considered the following reports:-

- The Capital Strategy and Budget 2021/22;
- The Treasury Management Strategy Statement and Borrowing Limits and Annual Investment Strategy 2021/22; and
- The Council Tax Resolution 2021/22.

In addition, the Council received the minutes of the Resources and Governance Scrutiny Committee on 1 March 2021, that had considered the Budget Report 2021-2022.

Councillor Leese moved the proceedings of the Art Galleries Committee and part proceedings of the Executive, both held on 17 February 2021, the Revenue and Capital Budgets (as amended by the joint report of the City Treasurer, Chief Executive and City Solicitor) and the recommendations as detailed in the above reports, which was seconded by Councillor Craig (Executive Member for Adult Services). Councillor Leese, presented his budget statement for 2021/22 to Council.

Councillor Leech, Opposition Lead Member on Finance, responded to the Executive Member for Finance and Human Resources budget statement for 2021/22.

The Council then considered an amendment to the Council Budget 2021/22.

The amendment, moved by Councillor Kilpatrick, and seconded by Councillor Leech was as follows:-

"To allocate a budget of £1.5m to enable the Council to deliver road safety and traffic calming schemes in areas of need; to be funded through the transfer from the Bus Lane Enforcement Reserve.

To allocate £500,000 additional funds to Neighbourhoods to address the additional pressures on the ground maintenance, parks, and waste removal teams due to behavioural changes as a result of restrictions brought about by the COVID-19

pandemic; to be funded from the Contain Outbreak Management Fund.

To defer the proposed £160,000 cut to the revenue and benefits team by one year in anticipation of further demand on the service in the administration of grants and benefit requests due to the impact of the COVID-19 pandemic; to be funded from the Contain Outbreak Management Fund.

To allocate a budget of £960,000 to enable the Council to make available a Green Neighbourhood Investment Fund in each of the 32 wards, enabling our communities to fund projects in line with ward climate change action plans; to be funded out of the On-street Parking Reserve.

All proposals in this amendment are one off spending commitments for 2021/2022."

Members then commented on the proposed amendment.

The Lord Mayor then put the amendment from Councillor Kilpatrick to the vote. On being put to the vote the Lord Mayor declared that the amendment proposed by Councillor Kilpatrick was lost, the result being:

For the amendment: (2)

#### **Councillors:**

Kilpatrick and Leech

Against the amendment: (83)

#### **Councillors:**

Abdullatif, Akbar, Azra Ali, Ahmed Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Andrews, Appleby, Battle, Bridges, Butt, Chambers, Chohan, Clay, Cooley, Craig, Curley, M Dar, Y Dar, Davies, Doswell, Douglas, Evans, Farrell, Flanagan, Grimshaw, Hassan, Hewitson, Hitchen, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, Kamal, Karney, Kirkpatrick, Lanchbury, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N Murphy, Newman, Noor, O'Neil, B Priest, H. Priest, Rahman, Raikes, Rawlins, Rawson, Reeves, Reid, Riasat, Richards, Rowles, Russell, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Stanton, Stogia, Stone, Strong, Taylor, Wheeler, Whiston, White, Wills, Wilson and Wright

### Abstentions (0)

#### Not voting (0)

The Lord Mayor then invited Council to vote on the budget motion as the substantive budget resolution, and in doing so, sought Council to:-

(1) Approve the virements over £0.5m within the capital programme as set out in Appendix 1 of these minutes.

- (2) Approve virements under £0.5m within the capital programme as outlined in appendix 1 of these minutes.
- (3) Note that approvals of movements and transfers to the capital programme, will result in a revised budget total of £372.0m to and a latest full year forecast of £372.1m. Expenditure to the end of December 2020 is £249.1m.
- (4) Note the prudential indicators as set out in Appendix B of the report.
- (5) Approve for 2021/22:
  - an increase in the basic amount of Council Tax (i.e., the Council's element of Council Tax) by 1.99%. The Council has consulted on the 3% Adult Social Care precept increase. If agreed, it is proposed to prioritise this resource to support care budget pressures and notably the impact of COVID-19 on care for residents both to support new and increased needs and complexity.
  - the contingency sum of £1.854m.
  - corporate budget requirements to cover levies/charges of £66.731m, capital financing costs of £39.507m, additional allowances and other pension costs of £9.066m and insurance costs of £2.004m.
  - the inflationary pressures and budgets to be allocated sum of £3.671m; and delegate the final allocations to the Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources. The health and social care elements of these costs have already been included in the Pooled Budget. The use of these budgets will be agreed with the Manchester Partnership Board, which has representation from all key partners, along with identifying whether any more formal approvals are required in line with the Council's key decision thresholds.
  - the estimated utilisation of £9.786m in 2021/22 of the surplus from the on-street parking and bus lane enforcement reserves, after determining that any surplus from these reserves is not required to provide additional off-street parking in the authority.
  - the planned use of, and movement in, reserves as identified in the report, subject to the final call on reserves after any changes are required to account for final levies etc.
- (6) Note the budget changes for the 2020/21 capital programme noted in section 7.1. of the report.
- (7) Approve the capital programme as presented in Appendix 3 (for £372.2m in 2020/21, £479.6m in 2021/22, £331.8m in 2022/23, £135.1 in 2023/24 and £36.3m in 2024/25) which will require prudential borrowing of £832.9m to fund non-HRA schemes over the five year period for which provision has been made in the revenue budget for the associated financing costs (within limits previously agreed).
- (8) Note that the profile of spend is provisional, and a further update will be provided

in the outturn report for 2020/21.

## (9) Delegate authority to:

- a) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to approve capital expenditure on schemes which have budget approval.
- b) The Chief Executive and Director of Highways in consultation with the Executive Member for Environment for the approval of the list of schemes to be undertaken under the Highways capital programme.
- c) The Chief Executive and Director of Highways to implement the Highways schemes in accordance with the Capital Approval process and after consultation with the Executive Member for Environment on the final details and estimated costs.
- d) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to add qualifying spend to save projects to the capital budget accordingly up to a maximum of £5m in 2021/22 and then £5m per year thereafter.
- e) The Deputy Chief Executive and City Treasurer, in consultation with the Executive Member for Finance and Human Resources to accelerate spend from later years when necessary within the programme subject to resource availability.
- f) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to agree and approve where appropriate the programme of schemes for the delivery of the corporate asset management programme.
- (10) Adopt the application of the Manchester Low Carbon Build Standard for the Council's capital projects approved from 2021 onward.
- (11) Approve the proposed Treasury Management Strategy Statement, in particular the:
  - Borrowing Requirement listed in Section 7 of the report;
  - Borrowing Strategy outlined in Section 10;
  - Annual Investment Strategy detailed in Section 11;
  - Prudential and Treasury Indicators listed in Appendix A;
  - MRP Strategy outlined in Appendix B;
  - Treasury Management Policy Statement at Appendix C; and
  - Treasury Management Scheme of Delegation at Appendix D
- (12) Delegate to the Deputy Chief Executive and City Treasurer, in consultation with the Executive Member for Finance and Human Resources, the power to pursue any restructuring, rescheduling or redemption opportunities available, including amendments to the Treasury Management Strategy if the changes require it. Any changes required to the Strategy will be reported to members at the earliest opportunity.

In considering the Council Tax Resolution report, the Council was asked to:-

- (13) Adopt the part proceedings of the Executive on 17 February 2021 which contain details of the following:
  - Medium Term Financial Strategy
  - Revenue Budget 2020/21
  - Capital Strategy and Budget 2020/21 to 2024/25
  - Children and Education Services Budget 2021/22
  - Adult Social Care and Population Health Budget 2021/22
  - Homelessness Budget 2021/22
  - Neighbourhoods Budget 2021/22
  - Growth and Development Budget 2021/22
  - Corporate Core Budget 2021/22
  - Dedicated Schools Grant Schools Budget 2021/22
  - Housing Revenue Account 2021/22 to 2023/24.
- (14) Note the position on reserves as detailed in Appendix 2 to this report
- (15) Note that the Council tax resolution included at Appendix 3 reflects the budget Position.
- (16) Note the information on the referenda as detailed in Section 3 of this report.
- (17) Approve the Council Tax determination attached as Appendix 3. The Council Tax determination:
  - Calculates the Council tax requirement in accordance with Section 31A of the Local Government Finance Act 1992 as amended by the Localism Act 2011.
  - Calculates a basic amount of Council Tax and an amount of tax for each valuation band (the Council element) in accordance with Sections 31B and 36 of the Local Government Finance Act, 1992, as amended.
  - Sets an amount of Council Tax for each category of dwellings in each valuation band in accordance with Section 30 of the Local Government Finance Act, 1992.
- (18) Determine affordable borrowing limits, prudential indicators, proposals in respect of treasury management, annual investment strategy and minimum revenue provision strategy. The prudential indicators are listed in Appendix 4 to this report, and
- (19) Approve the Collection Fund Budget for 2021/22 as set out in Appendix 5 to the report submitted.

### For the Motion: (85)

Abdullatif, Akbar, Azra Ali, Ahmed Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Andrews, Appleby, Battle, Bridges, Butt, Chambers, Chohan, Clay, Cooley, Craig, Curley, M

Dar, Y Dar, Davies, Doswell, Douglas, Evans, Farrell, Flanagan, Grimshaw, Hassan, Hewitson, Hitchen, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N Murphy, Newman, Noor, O'Neil, B Priest, H. Priest, Rahman, Raikes, Rawlins, Rawson, Reeves, Reid, Riasat, Richards, Rowles, Russell, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Stanton, Stogia, Stone, Strong, Taylor, Wheeler, Whiston, White, Wills, Wilson and Wright

## Against the Motion (0)

#### Abstentions (0)

#### Not voting (0)

#### **Decisions**

- (1) Approve the virements over £0.5m within the capital programme as set out in **Appendix 1** of these minutes.
- (2) Approve virements under £0.5m within the capital programme as outlined in **Appendix 1** of these minutes.
- (3) Note that approvals of movements and transfers to the capital programme, will result in a revised budget total of £372.0m to and a latest full year forecast of £372.1m. Expenditure to the end of December 2020 is £249.1m.
- (4) Note the prudential indicators as set out in **Appendix 2** of the report.
- (5) Approve for 2021/22:
  - an increase in the basic amount of Council Tax (i.e., the Council's element of Council Tax) by 1.99%. The Council has consulted on the 3% Adult Social Care precept increase. To agree to prioritise this resource to support care budget pressures and notably the impact of COVID-19 on care for residents both to support new and increased needs and complexity.
  - the contingency sum of £1.854m.
  - corporate budget requirements to cover levies/charges of £66.731m, capital financing costs of £39.507m, additional allowances and other pension costs of £9.066m and insurance costs of £2.004m.
  - the inflationary pressures and budgets to be allocated sum of £3.671m; and delegate the final allocations to the Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources. The health and social care elements of these costs have already been included in the Pooled Budget. The use of these budgets will be agreed with the Manchester Partnership Board, which has representation from all key partners, along with identifying whether any more formal approvals are required in line with the

- Council's key decision thresholds.
- the estimated utilisation of £9.786m in 2021/22 of the surplus from the on-street parking and bus lane enforcement reserves, after determining that any surplus from these reserves is not required to provide additional off-street parking in the authority.
- the planned use of, and movement in, reserves as identified in the report, subject to the final call on reserves after any changes are required to account for final levies etc.
- (6) Note the budget changes for the 2020/21 capital programme noted in section 7.1. of the report submitted.
- (7) Approve the capital programme as presented in **Appendix 3** (for £372.2m in 2020/21, £479.6m in 2021/22, £331.8m in 2022/23, £135.1 in 2023/24 and £36.3m in 2024/25) which will require prudential borrowing of £832.9m to fund non-HRA schemes over the five year period for which provision has been made in the revenue budget for the associated financing costs (within limits previously agreed).
- (8) Note that the profile of spend is provisional, and a further update will be provided in the outturn report for 2020/21.
- (9) Delegate authority to:
  - a) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to approve capital expenditure on schemes which have budget approval.
  - b) The Chief Executive and Director of Highways in consultation with the Executive Member for Environment for the approval of the list of schemes to be undertaken under the Highways capital programme.
  - c) The Chief Executive and Director of Highways to implement the Highways schemes in accordance with the Capital Approval process and after consultation with the Executive Member for Environment on the final details and estimated costs.
  - d) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to add qualifying spend to save projects to the capital budget accordingly up to a maximum of £5m in 2021/22 and then £5m per year thereafter.
  - e) The Deputy Chief Executive and City Treasurer, in consultation with the Executive Member for Finance and Human Resources to accelerate spend from later years when necessary within the programme subject to resource availability.
  - f) The Deputy Chief Executive and City Treasurer in consultation with the Executive Member for Finance and Human Resources to agree and approve

where appropriate the programme of schemes for the delivery of the corporate asset management programme.

- (10) Adopt the application of the Manchester Low Carbon Build Standard for the Council's capital projects approved from 2021 onward.
- (11) Approve the proposed Treasury Management Strategy Statement, in particular the:
  - Borrowing Requirement listed in Section 7 of the report;
  - Borrowing Strategy outlined in Section 10 of the report\*;
  - Annual Investment Strategy detailed in Section 11 of the report;
  - Prudential and Treasury Indicators listed in Appendix 4;
  - MRP Strategy outlined in **Appendix 5**;
  - Treasury Management Policy Statement at Appendix 6; and
  - Treasury Management Scheme of Delegation at Appendix 7.
- (12) Delegate to the Deputy Chief Executive and City Treasurer, in consultation with the Executive Member for Finance and Human Resources, the power to pursue any restructuring, rescheduling or redemption opportunities available, including amendments to the Treasury Management Strategy if the changes require it. Any changes required to the Strategy will be reported to members at the earliest opportunity.
- (13) In considering the Council Tax Resolution report, the Council was asked to:-

Adopt the part proceedings of the Executive on 17 February 2021 which contain details of the following:

- Medium Term Financial Strategy
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- Homelessness Budget 2021/22
- Neighbourhoods Budget 2021/22
- Growth and Development Budget 2021/22
- Corporate Core Budget 2021/22
- Dedicated Schools Grant Schools Budget 2021/22
- Housing Revenue Account 2021/22 to 2023/24.
- (14) Note the position on reserves as detailed in **Appendix 8**. to these minutes.
- (15) Note that the Council tax resolution included at **Appendix 9** reflects the budget Position.
- (16) Note the information on the referenda as detailed in Section 3 of the report submitted.

(17) Approve the Council Tax determination attached as **Appendix 9** to these minutes.

#### The Council Tax determination:

- Calculates the Council tax requirement in accordance with Section 31A of the Local Government Finance Act 1992 as amended by the Localism Act 2011.
- Calculates a basic amount of Council Tax and an amount of tax for each valuation band (the Council element) in accordance with Sections 31B and 36 of the Local Government Finance Act, 1992, as amended.
- Sets an amount of Council Tax for each category of dwellings in each valuation band in accordance with Section 30 of the Local Government Finance Act, 1992.
- (18) Determine affordable borrowing limits, prudential indicators, proposals in respect of treasury management, annual investment strategy and minimum revenue provision strategy.
- (19) Approve the Collection Fund Budget for 2021/22 as set out in **Appendix 10** to These minutes.

# **Appendix 1 – Proposed Programme Virements**

Project Name	2020/21 In year virement proposed	2021/22 In year virement proposed	2022/23 In year virement proposed	2023/24 In year virement proposed
Large Patching repairs	164			
Patching Defect repairs	36			
Carriageway Resurfacing	23			
Highways Maintenance Challenge				
Fund	-200			
Didsbury West	-23			
Total Highways Programme	0	0	0	0
Moston Miners Low Rise externals		-13		
Newton Heath Limerston Drive				
externals		-6		
External cyclical works Ancoats				
Smithfields estate		15		
External cyclical works New Moston		-8		
Electricity North West distribution				
network		8		
Charlestown Pevensey and Rushcroft				
Courts door entry systems renewal	-49			
Delivery Costs	-122			5
One offs such as rewires, boilers,				
doors, insulation		-31		
Boiler replacement programme	6			
Harpurhey - Monsall Multis Internal				
Works		-8		
Higher Blackley - Liverton Court				
Internal Works		-62		
Bradford/Clifford				
Lamb/Kingsbridge/Sandyhill Court				
Internal Works	33	52		
Charlestown - Rushcroft/Pevensey				
Court Internal Works			31	
Collyhurst -				
Mossbrook/Roach/Vauxhall/Humphries				
Court Internal Works		111		
Charlestown - Rushcroft/Pevensey				
Courts Lift Refurb				12
Fire Risk Assessments				1
Harpurhey Baths Estate (excl Edward				
Grant Court) and Cheetham Appleford				
Estate			1	
Newton Heath Troydale and Croyden				
Drive Low Rise Estates	-52	-32		
Retirement blocks various works				115

Project Name	2020/21 In year virement proposed	2021/22 In year virement proposed	2022/23 In year virement proposed	In year
Retirement blocks lift replacement				
apprentice and edward grant courts		-114		
Delivery Costs	-325	-7		
Improvements to Homeless				
accommodation city wide		-12		
Improvements to Homeless				
Accommodation Phase 2			12	
Delivery Costs	-17			
Adaptations		-52		
Various Locations - Adaptations			52	
Delivery Costs	-2	-4		
Northwards Housing Programme -				
Unallocated	528	163	-96	-133
Total Public Sector Housing (HRA)	0	0	0	0
Programme	U	U	0	0
Plymouth Grove Refurbishment	-85			
Piper Hill Special School	15			
SEND Expansions - Melland and				
Ashgate	3			
Basic need - unallocated funds	67			
Lily Lane Prim Windows		50		
St.Augustine's	-2			
Mauldeth Road Rewire	-94			
Button Lane Primary Fire Alarm	-25			
Charlestown Comm Fire				
Alarm/Lighting	-38			
Northenden Primary Pipework and				
Radiators	-23			
Crowcroft Park roof repairs	-79			
Abbott Kitchen ventilation	-60			
Manley Park Primary roof repairs	-50			
Schools Capital Maintenance -				
unallocated	371	-50		
Total Children's Services	0	0	0	0
Programme	0	U	U	U
Internet Resilience	-3			
ICT Investment Plan	3			
Total ICT Programme	0	0	0	0
Total Capital Programme	0	0	0	0

# Appendix 2 – Prudential Indicators as at end of December 2020

No	Pruder	Prudential Indicator		get	As at end Dec 20	Target Breached Y/N
			£ı	m	£m	
1	Estimated Financing Costs to Net Revenue Stream			6.7%	6.7%	N
	Fananat Oanital	Non – HRA		453.7	356.0	Ν
2	Forecast Capital Expenditure	HRA		38.8	16.1	Ν
	Experialture	Total		492.5	372.1	N
	Foregot Conital	Non – HRA	1	,637.1	1,401.4	Ν
3	Forecast Capital Financing Requirements	HRA		299.2	299.2	N
	T manoing resquirements	Total	1	,936.3	1,700.6	N
	A discission likewise for	Borrowing	1,936.3 1,384.5 190.0 1,574.5 1,006.2	774.1	Ν	
4	Authorised Limits for External Debt	Other Long Term Liabilities		190.0	190.0	N
	External Debt	Total	1	,574.5	964.1	N
	On a rational Days daries	Borrowing	1	,006.2	774.1	Ν
5	Operational Boundaries for External Debt	Other Long Term Liabilities		190.0	190.0	N
	TOT External Debt	Total	1	,196.2	964.1	N
6	Upper Limits for Principle days	Sums Invested for over 364		0	0	
			Upper Limit	Lower Limit		
		under 12 months	80	0	43.6%	Ζ
	Maturity Structure of	12 months and within 24 months	70	0	17.5%	N
7	Borrowing	24 months and within 5 years	60	0	8.9%	N
		5 years and within 10 years	50	0	0.1%	N
		10 years and above	80	20	29.9%	N

**Appendix 3 – the proposed Capital Programme Budget** 

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Highway Programme					
Highways Planned Maintenance Programme					
Drainage	2,120	1,871	0	0	0
Large Patching repairs	0	164	0	0	0
Patching Defect repairs	3,236	2,166	0	0	0
Carriageway Resurfacing	9,031	8,083	0	0	0
Footway schemes	1,720	1,706	0	0	0
Carriageway Preventative	2,355	3,534	0	0	0
Bridge Maintenance	500	2,234	2,233	2,233	0
Other Improvement works	791	11,151	0	0	0
Highways Maintenance Challenge Fund	4,960	910	0	0	0
Highways Major Projects					
Hyde Road (A57) Pinch Point Widening	3,147	0	0	0	0
Manchester/Salford Inner Relief Road (MSIRR)	100	0	0	0	0
Great Ancoats Improvement Scheme	5,669	699	0	0	0
Mancunian Way and Princess Parkway NPIF	4,910	87	0	0	0
Christie Extension RPZ	52	257	0	0	0
Hathersage RPZ	60	0	0	0	0
North Mcr General Hospital RPZ	63	0	0	0	0
St George's RPZ	112	49	0	0	0
Rusholme RPZ	32	227	0	0	0
School Crossings	2,305	1,479	0	0	0
Chorlton Cycling Scheme	2,858	9,456	66	0	0
Northern Quarter Cycling Scheme	636	9,640	0	0	0
Manchester Cycleway	772	271	0	0	0
Beswick Filtered Neighbourhood Development Costs	731	701	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Green Bridge at Airport City	852	71	0	0	0
A6 Stockport Road Pinch Point Scheme	438	8	0	0	0
Levenshulme Mini Holland Cycling and Walking scheme	519	459	0	0	0
Northern/Eastern GW Walking and Cycling scheme	897	1,463	0	0	0
Rochdale Canal	177	0	0	0	0
Highways Stand Alone Projects Programme					
20mph Zones (Phase 3)	124	0	0	0	0
Princess Rd Safety Review	73	15	0	0	0
Public Realm	1,608	567	381	0	0
Street Lighting PFI	750	750	0	0	0
A56 Liverpool Road	62	0	0	0	0
A56 Chester Road	40	0	0	0	0
Sunbank Lane S278	7	0	0	0	0
Sharston Roundabout SCOOT	6	0	0	0	0
Derwent Avenue S106	8	0	0	0	0
Woodhouse Park	16	0	0	0	0
Arena Security Measures	28	0	0	0	0
Ladybarn District Centre	26	0	0	0	0
CCTV Operating System Upgrade	243	0	0	0	0
Manchester Trash Screens	143	0	0	0	0
Oldham Rd Feasibility study	300	0	0	0	0
Enterprise Car Club Bays	28	0	0	0	0
Off Street Car Parks post JV project	247	0	0	0	0
Electric Vehicle Charging Points Ph 1	30	0	0	0	0
TfGM Bus Enhancements	38	0	0	0	0
Bee Network Crossings	53	0	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Active Travel Development Costs	160	5,540	0	0	0
Total Highways Programme	53,033	63,558	2,680	2,233	0
Environment and Operations Programme					
Waste Reduction Measures	750	330	0	0	0
Waste Contract	50	500	350	0	0
Purchase of Electric RCVs	5,786	4,110	0	0	0
Cremator & Mercury Abatement Plant Replacement Strategy	136	1,415	0	0	0
Leisure Services Programme					
Parks Programme					
PIP - Park Events Infrastructure	12	0	0	0	0
Parks Development Programme	275	3,097	3,574	4,685	0
Somme 100 Year Memorial	3	0	0	0	0
Painswick Park Improvement	2	0	0	0	0
Heaton Park Southern Play Area	28	0	0	0	0
Wythenshawe Park Sport Facilities S106	5	0	0	0	0
King George V Park	15	0	0	0	0
Angel Meadow S.106	192	0	0	0	0
Gately Brook Pre-Development Fees	36	80	0	0	0
Leisure & Sports Facilities					
Wythenshawe Track Changing Rooms	40	340	0	0	0
Indoor Leisure - Abraham Moss	280	9,800	12,794	45	0
Boggart Hole Clough - Visitors Centre	0	0	535	0	0
Mount Road S106	0	32	0	0	0
Culture Website	4	0	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Manchester Regional Arena Track Replacement	324	0	0	0	0
Mellands Playing Fields - Levenshulme	11	153	0	0	0
Mellands Project - Longsight Ward	330	0	0	0	0
Gorton & Abbey hey Project	96	196	0	0	0
Hough End Master Plan - Strat Football Hub Development Costs	277	231	0	0	0
Range Stadium Capital Project	168	0	0	0	0
MAC - Car Park Improvements	402	0	0	0	0
Non-Turf Wickets - Parks & Playing Fields	141	91	0	0	0
Manchester Aquatics Centre	716	8,498	12,621	8,620	0
Libraries and Culture Programme					
Central Library Wolfson Award	0	2	0	0	0
Central Library Refresh	35	922	0	0	0
Open Libraries	107	198	0	0	0
Contact Theatre loan	200	0	0	0	0
Total Neighbourhoods Programme	10,421	29,995	29,874	13,350	0
Cultural Programme					
First Street Cultural Facility	14	0	0	0	0
The Factory (Build)	36,163	52,237	31,835	0	0
St Johns (Public Realm)	312	3,811	75	0	0
Corporate Estates Programme					
Asset Management Programme	6,885	11,456	1,191	0	0
MAC feasibility works	215	249	0	0	0
Town Hall Complex Transformation Programme	54	0	0	0	0
Hammerstone Road Depot	1,208	11,249	6,815	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Carbon Reduction Programme	3,910	5,200	5,000	10,000	0
Public Sector Decarbonisation Scheme	111	22,943	0	0	0
Greening of the City	250	750	0	0	0
Estates Transformation	0	0	800	0	0
Estates Transformation - Hulme District Office	3	0	0	0	0
Estates Transformation - Alexandra House	6,156	450	0	0	0
Proud Trust - Sidney Street	250	0	0	0	0
Development Programme					
Digital Assets Board (MCDA)					
Space - Phase 3	100	550	0	0	0
The Sharp Project	0	600	0	0	0
Digital Asset Base - One Central Park	101	667	0	0	0
Strategic Acquisitions Board					
Strategic Acquisitions Programme	3,038	1,323	0	0	0
Sustaining Key Initiatives	0	0	11,458	0	0
Mayfield Park	296	35	0	0	0
Northern Gateway					
Housing Infrastructure Fund	250	15,980	16,500	18,270	0
Acquisition of land at Red Bank	2,305	0	0	0	0
Northern Gateway	6,700	4,445	7,275	4,875	0
Eastern Gateway					
Eastern Gateway - Central Retail Park	200	509	0	0	0
Eastern Gateway - New Islington Marina	15	50	0	0	0
House of Sport	1,130	7,290	0	0	0
Demolition of Grey Mare Police Station	500	261	0	0	0
City Centre					

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
St. Peters Square - Peterloo	0	106	0	0	0
Medieval Quarter Public Realm	851	1,938	0	0	0
Manchester College	5,000	0	0	0	0
Digital Business Incubators	200	0	0	0	0
Lincoln Square	0	1,200	0	0	0
Piccadilly Gardens - Phase 1	250	1,561	0	0	0
Manchester Digital Security Innovation hub (Cyberhub)	0	2,000	0	0	0
HOME Arches Phase 1	20	195	0	0	0
Other Strategic Development Initiatives					
New Smithfield Market	100	369	0	0	0
Heron House & Registrars	1,966	0	0	0	0
Civic Quarter Heat Network	9,000	4,679	0	0	0
Total Growth & Development Programme	87,553	152,103	80,949	33,145	0
Town Hall Refurbishment Programme					
Our Town Hall refurbishment	34,618	63,626	88,231	57,482	36,217
Total Town Hall Refurbishment Programme	34,618	63,626	88,231	57,482	36,217
Private Sector Housing Programme					
Brunswick PFI (PSH)					
Brunswick PFI Land Assembly	100	593	677	0	0
Collyhurst (PSH)					
Collyhurst Regeneration	0	178	1,000	2,700	0
Collyhurst Environmentals	0	0	0	0	55

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Collyhurst Land Assembly Ph1	0	29	0	0	0
Collyhurst Land Acquisitions Ph2	0	0	210	799	0
Eccleshall Street - 3 Sites	0	0	500	0	0
Housing Investment Model	0				
Site Investigation and Early Works HIF Pilot Sites	0	0	65	0	0
Miles Platting PFI (PSH)					
Miles Platting PFI Land Assembly	7	143	266	0	0
Private Housing Asist Citywide Programme					
Disabled Facilities Grant	3,004	8,357	1,850	0	0
Toxteth St CPO & environmental works	1	10	19	0	0
Bell Crescent CPO	0	0	0	482	0
Private Sect Housing Standalone Projects					
HCA Empty Homes Cluster Phase 2	257	265	891	0	0
Princess Rd	100	0	0	0	0
Empty Homes Scheme (s22 properties)	2,000	0	0	0	0
Ancoats Dispensary: Survey Work to Confirm Major Project Viability	352	0	0	0	0
Redrow Development Programme					
Redrow Development Phase 2 onward	21	0	0	0	0
West Gorton (PSH)					
West Gorton Compensation	4	0	0	0	0
West Gorton Ph 2A Demolition & Commercial Acquisitions	115	322	904	0	0
Private Sector Housing - Stand Alone Projects					
HMRF	10	30	89	0	0
Collyhurst Acquisition & Demolition (Overbrook & Needwood Close)	0	664	0	0	0
Extra Care	0	0	1,245	1,200	0
Moston Lane Acquisitions	0	0	0	7,500	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Equity Loans	0	0	397	0	0
West Gorton Community Park	350	25	25	0	0
Ben St. Regeneration	53	375	623	0	0
Marginal Viability Fund - New Victoria	6,900	2,054	2,446	0	0
Chimebank S.106	34	0	0	0	0
Next Steps Accommodation Programme Property Acquisitions	5	2,735	0	0	0
Green Homes Grant Delivery scheme	500	0	0	0	0
Social Housing Decarbonisation Fund	75	3,045	0	0	0
Total Private Sector Housing Programme	13,888	18,825	11,207	12,681	55
Public Sector Housing					
Northwards - External Work					
Charlestown - Victoria Ave multistorey window replacement and ECW - Phase 1	2,264	6,535	3,484	0	0
Environmental works	0	0	5	0	0
Moston Miners Low Rise externals	0	0	5	0	0
External cyclical works ph 3b Ancoats Smithfields estate	50	40	0	0	0
Environmental improvements Moston corrolites	50	0	31	0	0
ENW distribution network phase 4 (various)	12	70	120	0	0
Various Estate based environmental works	77	100	86	0	0
Moston Corrolites external work	0	1,004	216	0	0
Retaining Walls	0	168	90	42	0
Delivery Costs	352	1,029	525	5	0
Northwards - Internal Work					
Decent Homes mop ups ph 9 and decent homes work required to voids	0	0	20	0	0
Ancoats - Victoria Square lift replacement	4	0	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Harpurhey - Monsall Multis Internal Works	876	0	64	0	0
Newton Heath - Multies Internal Works	2,922	204	11	0	0
Higher Blackley - Liverton Court Internal Works	4	0	0	0	0
Various - Bradford/Clifford Lamb/Kingsbridge/Sandyhill Court Internal Works	185	52	0	0	0
Charlestown - Rushcroft/Pevensey Court Internal Works	879	0	95	0	0
Collyhurst - Mossbrook/Roach/Vauxhall/Humphries Court Internal Works	405	238	0	0	0
Decent Homes mop ups phase 10 and voids	40	0	377	0	0
One off work - rewires, boilers, doors	44	8	0	0	0
Fire precautions multi storey blocks	0	0	150	0	0
ERDF Heat Pumps	2,737	1,234	443	0	0
Charlestown - Rushcroft/Pevensey Courts Lift Refurb	0	240	198	99	0
One off type work (rewires/boilers/doors)	195	16	0	0	0
Fire Risk Assessments	353	2,968	1,103	1,387	0
Northwards - Harpurhey 200 Estate Internal Works	632	0	219	0	0
Rushcroft and Pevensey Courts Ground Source Heat Pumps	556	1,867	0	0	0
Harpurhey Baths Estate (excl Edward Grant Court) and Cheetham Appleford Estate	60	532	234	0	0
Newton Heath Troydale and Croyden Drive Low Rise Estates	300	1,093	512	111	0
Responsive Investment Works	64	387	299	0	0
Retirement blocks various M&E/H&S works	0	813	323	213	0
One off type work such as rewires boilers doors	50	300	0	0	0
Delivery Costs	1,479	1,293	526	235	0
Northwards - Off Debits/Conversions					
Bringing Studio Apartments back in use	0	0	12	0	0
Various Locations - bringing bedsits back into use	0	0	104	0	0
Delivery Costs	0	0	15	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Homeless Accommodation					
Improvements to Homeless accommodation city wide	0	0	24	0	0
Plymouth Grove Women's Direct Access Centre	0	0	28	0	0
Improvements to Homeless Accommodation Phase 2	350	289	103	0	0
Woodward Court reroofing	0	227	20	0	0
Woodward Court lift replacement	0	0	434	0	0
Delivery Costs	50	67	79	0	0
Northwards - Acquisitions					
Stock Acquisitions	2	0	0	0	0
Northwards - Adaptations					
Adaptations	75	150	75	0	0
Various Locations - Adaptations	180	350	215		0
Delivery Costs	26	46	28		0
Northwards - Unallocated					
Northwards Housing Programme - Unallocated	0	467	13,361	0	0
Retained Housing Programme					
Collyhurst Maisonette Compensation & Dem	0	89	935	0	0
West Gorton Regeneration Programme					
West Gorton PH2A Low & High Rise Demolition	26	0	0	0	0
Future Years Housing Programme					
Collyhurst Estate Regeneration	0	0	1,541	0	0
Buy Back Properties - Right to Buy	141	365	500	500	0
Collyhurst Regen - Highways Phase 1	0	287	1,394	0	0
Collyhurst Regen - Churnett Street	0	0	790	0	0
Collyhurst Regen - Needwood & Overbrook acquisition / demolition	0	134	0	0	0
Willert Street Park Improvements	0	10	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
North Manchester New Builds	38	339	0	0	0
North Manchester New Builds 3 – Silk Street	210	3,322	8,114	647	0
Parkhill Land Assembly	0	0	4,270	0	0
Collyhurst	400	13,890	4,310	0	0
Total Public Sector Housing (HRA) Programme	16,088	40,223	45,488	3,239	0
Children's Services Programme					
Basic Need Programme Lytham Rd	14	0	0	0	0
Plymouth Grove Refurbishment	4	0	0	0	0
Crossacres Primary School	24	0	0	0	0
Dean Trust Expansion	2,859	0	0	0	0
Brookside Rd Moston	3,714	3,707	0	0	0
North Hulme Adv Playground	1,798	2,861	0	0	0
Roundwood Road	6,436	1,368	200	0	0
Piper Hill Special School	15	0	0	0	0
SEND Expansions - Melland & Ashgate	3	0	0	0	0
Coop North Expansion	488	0	0	0	0
Our Lady's Expansion	160	0	0	0	0
Manchester Communications Academy	111	0	0	0	0
Co-op Academy Belle Vue - Permanent	1,000	3,146	0	0	0
Co-op Academy Belle Vue - Early Opening	1,000	1,140	0	0	0
St Peters RC High school expansion	383	0	0	0	0
Lancasterian Rebuild & Expansion - Pre Devel Costs	0	140	0	0	0
Our Lady's RC Permanent Expansion	100	1,800	500	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Basic need - unallocated funds	0	18,386	43,944	0	0
Universal Infant Free School Meals (UIFSM) - Allocated	7	0	0	0	0
Universal Infant Free School Meals (UIFSM) - Unallocated	75	0	0	0	0
Schools Maintenance Programme					
Broad Oak Primary School Kitchen	12	745	0	0	0
Lily Lane Prim Windows	0	96	0	0	0
Moston Lane Reroof	6	0	0	0	0
St.Augustine's	66	0	0	0	0
Medlock Primary - Boundary Wall rebuild	0	80	0	0	0
Crumpsall Lane - Electrical rewire	899	0	0	0	0
Mauldeth Rd Rewire	599	0	0	0	0
Button Lane Primary Fire Alarm	136	0	0	0	0
Charlestown Comm Fire Alarm/Lighting	164	0	0	0	0
Northenden Primary Pipework and Radiators	235	0	0	0	0
Crowcroft Park roof repairs	245	0	0	0	0
St Wilfreds CE Ph 1 roof repairs	6	444	0	0	0
Northenden Comm external works	81	0	0	0	0
Abbott Kitchen ventilation	54	0	0	0	0
Manley Park Primary Ph1 roof repairs	300	0	0	0	0
Broad Oak Reception class and roof repair	346	0	0	0	0
Schools Capital Maintenance -unallocated	150	3,435	247	0	0
Education Standalone Projects					
Brighter Beginnings Burnage -EY maintenance works	2	0	0	0	0
Moss Side CC - EY maintenance works	6	0	0	0	0
Early Education for Two Year Olds - Unallocated	44	0	0	0	0
Healthy Pupil Capital Funding	0	257	0	0	0

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
North Ridge SEN	3,127	9	0	0	0
Grange School	195	0	0	0	0
Special Educational Needs grant	0	488	0	0	0
Seymour Road	653	0	0	0	0
Commercial Wharf/ISS Refurbishment of YJS Building	104	36	0	0	0
Ghyll Head	756	335	0	0	0
Acquisition of land at Hyde Road	10,100	12	0	0	0
Nurseries Capital Fund - Unity Community	230	139	0	0	0
Lyndene Children's Home Refurbishment	502	373	0	0	0
Total Children's Services Programme	37,209	38,997	44,891	0	0
ICT Capital Programme ICT Infrastructure & Mobile Working Programme					
Internet Resilience	27	0	0	0	0
Network Refresh Programme	346	4,912	4,042	0	0
Data Centre Network Design and Implementation	510	4,912	4,042	0	0
End User Experience	970	3,488	727	0	0
Microsoft 365	1,760	0	0	0	0
Telephony	95	305	0	0	0
TEC Digital Platform	79	78	0	0	0
ICT Investment Plan	0	0	8,112	7,693	0
Total ICT Programme	3,787	8,783	12,881	7,693	0
Corporate Capital Programme					

Project Name	2020/21 Proposed Budget £'000	2021/22 Proposed Budget £'000	2022/23 Proposed Budget £'000	2023/24 Proposed Budget £'000	2024/25 Proposed Budget £'000
Pay and Display Machines	220	0	0	0	0
Phase 1 Implementation - Locality Plan Programme Office	487	0	0	0	0
Integrated Working - Gorton Health Hub	413	14,674	5,092	0	0
BioMedical Investment	3,792	3,792	3,993	2,308	0
Manchester Jewish Museum Loan	290	0	0	0	0
Manchester Airport Car Park Investment	3,730	0	0	0	0
FC United	170	0	0	0	0
VCSE Small premises works	0	0	500	500	0
IWHC Loan	10	0	0	0	0
Airport Loan	106,452	36,248	0	0	0
Inflation	0	8,800	6,000	2,475	0
Total Corporate Capital Programme	115,564	63,514	15,585	5,283	0
Total Capital Programme	372,161	479,624	331,786	135,106	36,272

# **Prudential and Treasury Indicators for approval**

Please note last years approved figures are shown in brackets.

Treasury Management Indicators	2021-22		2022-23		2023-24
	%		%		%
Estimated Financing Costs to Net Revenue Stream <sup>1</sup>	6.2%		6.4%		6.2%
	£m		£m		£m
Authorised Limit - external debt					
Borrowing	1,711.6	(1,384.5)	1,737.3	(1,396.2)	1,737.3
Other long term liabilities	190.0	(190.0)	190.0	(190.0)	190.0
TOTAL	1,901.6	(1,574.5)	1,927.3	(1,586.2)	1,927.3
Operational Boundary - external debt					
Borrowing	1,350.3	(1,006.2)	1,591.5	(1,176.9)	1,626.3
Other long term liabilities	190.0	(190)	190.0	(190.0)	190.0
TOTAL	1,540.3	(1,196.2)	1,781.5	(1,366.9)	1,816.3
Estimated external debt	1,142.4	(792.8)	1,454.3	(1,016.4)	1,501.8
Upper limit for total principal sums invested for over 364 days	0	(0)	0	(0)	0
Estimated Capital Expenditure Non - HRA HRA	439.4 40.2	(339.6) (38.8)	286.3 45.5	(260.2) (28.6)	131.9 3.2
TOTAL	479.6	(378.4)	331.8	(288.8)	135.1
Estimated Capital Financing Requirement (as at 31 March)					
Non – HRA	1,626.3	(1,543.1)	1,792.1	(1,706.5)	1,849.6
HRA TOTAL	300.0 1,926.3	(299.2) (1,842.3)	301.0 2,093.1	(300.0) (2,006.5)	301.8 2,151.4
IOIAL	1,320.3	(1,042.3)	∠,∪ສວ. I	(2,000.3)	۷,۱۵۱.4

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 $<sup>^{\</sup>rm 1}$  Note that for 2021-22 onward these are based on estimated net revenue budgets.

Maturity structure of borrowing during 2021-22	Upper Limit		Lower limit	
under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and above	80% 80% 70% 70% 90%	(80%) (70%) (60%) (50%) (80%)	0% 0% 0% 0% 20%	(0%) (0%) (0%) (0%) (0%) (40%)
Has the Authority adopted the CIPFA Treasury Management Code?				

The status of the indicators will be included in Treasury Management reporting during 2021/22. They will also be included in the Council's Capital Budget monitoring reports during 2021/22.

Definitions and Purpose of the Treasury Management Indicators noted above (Indicators are as recommended by the CIPFA Prudential Code last revised in 2017)

## **Estimated Financing Costs to Net Revenue Stream**

The authority will set for the forthcoming year and the following financial years an estimate of financing costs to net revenue stream. The indicator recognises that ultimately all debts of a local authority fall on the taxpayer, and that therefore when considering affordability it is important to review the scale of financing costs to net revenue.

### **Estimated Capital Expenditure**

The authority sets a capital budget for each financial year, which includes an estimate of the capital expenditure which might be incurred. The figures here also include changes to other long term liabilities.

#### **Estimates Capital Financing Requirement**

The capital financing requirement reflects the authority's underlying need to finance capital expenditure, and is based on all capital expenditure including that incurred in previous years.

#### Authorised Limit - external debt

The local authority will set for the forthcoming financial year and the following two financial years an authorised limit for its total external debt, excluding investments, separately identifying borrowing from other long-term liabilities. Other long term liabilities include PFI's, service concessions and finance leases. Due to the introduction of IFRS16 (Leasing) on the 1<sup>st</sup> of April 2020, more of the Council's lessee leases will be classed as finance leases and will therefore fall under the

categorisation, therefore the value has increased from previous years. Work is underway to determine the value of this change in accounting standards, but £20.0m has been added to the indicator at this stage, and will be reviewed once this work is complete. This prudential indicator is referred to as the Authorised Limit.

### **Operational Boundary - external debt**

The local authority will also set for the forthcoming financial year and the following two financial years an operational boundary for its total external debt, excluding investments, separately identifying borrowing from other long-term liabilities. This prudential indicator is referred to as the Operational Boundary.

Both the Authorised Limit and the Operational Boundary need to be consistent with the authority's plans for capital expenditure and financing; and with its treasury management policy statement and practices. The Operational Boundary should be based on the authority's estimate of most likely, i.e. prudent, but not worst case scenario. Risk analysis and risk management strategies should be taken into account.

The Operational Boundary should equate to the maximum level of external debt projected by this estimate. Thus, the Operational Boundary links directly to the Authority's plans for capital expenditure; its estimates of capital financing requirement; and its estimate of cash flow requirements for the year for all purposes. The Operational Boundary is a key management tool for in-year monitoring.

It will probably not be significant if the Operational Boundary is breached temporarily on occasions due to variations in cash flow. However, a sustained or regular trend above the Operational Boundary would be significant and should lead to further investigation and action as appropriate. Thus, both the Operational Boundary and the Authorised Limit will be based on the authority's plans. The authority will need to assure itself that these plans are affordable and prudent. The Authorised Limit will in addition need to provide headroom over and above the Operational Boundary sufficient for example for unusual cash movements.

#### Estimated external debt

After the year end, the closing balance for actual gross borrowing plus (separately), other long-term liabilities is obtained directly from the local authority's Balance Sheet.

The prudential indicator for Estimated External Debt considers a single point in time and hence is only directly comparable to the Authorised Limit and Operational Boundary at that point in time. Actual external debt during the year can be compared.

#### Upper limit for total principal sums invested for over 364 days

The authority will set an upper limit for each forward financial year period for the maturing of investments made for a period longer than 364 days. This indicator is referred to as the prudential limit for Principal Sums Invested for periods longer than 364 days.

The purpose of this indicator is so the authority can contain its exposure to the possibility of loss that might arise as a result of its having to seek early repayment or redemption of principal sums invested.

### Maturity structure of new borrowing

The authority will set for the forthcoming financial year both upper and lower limits with respect to the maturity structure of its borrowing. These indicators are referred to as the Upper and Lower limits respectively for the Maturity Structure of Borrowing.

#### **Local Prudential Indicators**

The Council has not yet introduced Local Prudential Indicators to reflect local circumstances, but will review on a regular basis the need for these in the future.

## **Minimum Revenue Provision Strategy**

The Council implemented the new Minimum Revenue Provision (MRP) guidance in 2011/12 and has assessed its MRP for 2021/22 in accordance with the main recommendations contained within the guidance issued by the Secretary of State under section 21(1A) of the Local Government Act 2003.

The Council is required to make provision for repayment of an element of the accumulated General Fund capital spend each year through a revenue charge (the Minimum Revenue Provision - MRP).

MHCLG Regulations require full Council to approve an MRP Statement, in advance of each year. If the Council wishes to amend its policy during the year this would need to be approved by full Council. A variety of options are available to councils to replace the previous Regulations, so long as there is a prudent provision. The options are:

- Option 1: Regulatory Method can only be applied to capital expenditure incurred prior to April 2008 or Supported Capital Expenditure. This is calculated as 4% of the non-housing CFR at the end of the preceding financial year, less some transitional factors relating to the movement to the new Prudential Code in 2003.
- Option 2: CFR Method a provision equal to 4% of the non-housing CFR at the end of the preceding financial year.
- **Option 3:** Asset Life Method MRP is calculated based on the life of the asset, on either an equal instalment or an annuity basis.
- **Option 4:** Depreciation Method MRP is calculated in accordance with the depreciation accounting required for the asset.

Options 1 and 2 may be used only for supported expenditure, which is capital expenditure for which the Council has been notified by Government that the costs of that expenditure will be taken into account in the calculation of Government funding due to the Council.

It is important to note that the Council can deviate from these options provided that the approach taken ensures that there is a prudent provision. The Council has historically followed option 1 for supported expenditure based on the level of support provided by Government through Revenue Support Grant (RSG).

The assets created or acquired under Supported Capital Expenditure predominantly had long asset lives of c. 50 years, such as land or buildings, and an MRP of 4% suggests a significantly shorter asset life. As the level of notional RSG the Council receives has reduced in recent years, it was considered prudent to review the

approach to MRP on supported borrowing to reflect the Government support received.

It was therefore agreed that from 2017/18 a provision of 2% of the non-housing CFR as at the end of the preceding financial year is to be made. This is in line with many other local authorities who have reviewed the basis for their MRP and have applied similarly revised policies.

It is the Council's policy that MRP relating to an asset will start to be incurred in the year after the capital expenditure on the asset is incurred or, in the case of new assets, in the year following the asset coming into use, in accordance with MHCLG's guidance.

The Council recognises that there are different categories of capital expenditure, for which it will incur MRP as follows:

- For non HRA Supported Capital Expenditure: MRP policy will be charged at a rate of 2% on a similar basis to option 1 of the guidance (the regulatory method) but at a lower rate, better reflecting the asset lives of the assets funded through Supported Borrowing.
- For non HRA unsupported capital expenditure incurred the MRP policy will be:
  - Asset Life Method MRP will be based on a straight line basis or annuity method so linking the MRP to the future flow of benefits from the asset, dependant on the nature of the capital expenditure, in accordance with option 3 of the guidance.
  - If the expenditure is capital by virtue of a Ministerial direction, has been capitalised under a Capitalisation Directive, or does not create a council asset, MRP will be provided in accordance with option 3 of the guidance with asset lives calculated as per the table below:

Expenditure type	Maximum period over which MRP to be made
Expenditure capitalised by virtue of a direction under s16 (2) (b).	20 years.
Regulation 25(1) (a). Expenditure on computer programs.	Same period as for computer hardware.
Regulation 25(1) (b). Loans and grants towards capital expenditure by third parties.	The estimated life of the assets in relation to which the third party expenditure is incurred.
Regulation 25(1) (c). Repayment of grants and loans for capital expenditure.	25 years or the period of the loan if longer.
Regulation 25(1) (d). Acquisition of share or loan capital.	20 years, or the estimated life of the asset acquired.
Regulation 25(1) (e). Expenditure on works to assets not owned by the authority.	The estimated life of the assets.

Regulation 25(1) (ea). Expenditure on	The estimated life of the assets.
assets for use by others.	
Regulation 25(1) (f). Payment of levy on	25 years.
Large Scale Voluntary Transfers	
(LSVTs) of dwellings.	

For PFI service concessions and some lessee interests: Following the move to International Accounting Standards arrangements under private finance initiatives (PFIs) service concessions and some lessee interests (including embedded leases) are accounted for on the Council's Balance Sheet, and with the introduction of IFRS16 (Leasing) from the 1<sup>st</sup> of April 2021 more lessee leases will be classified in a similar way. Where this occurs, a part of the contract charge or rent payable will be taken to reduce the Balance Sheet liability rather than being charged as revenue expenditure. The MRP element of these schemes will be the amount of contract charge or rental payment charged against the Balance Sheet liability. This approach will produce an MRP charge comparable to that under option 3 in that it will run over the life of the lease or PFI scheme.

In some exceptional cases, the Council will deviate from the policy laid out above provided such exceptions remain prudent. Any exceptions are listed below:

• Where capital expenditure is incurred through providing loans to organisations, and where those loans are indemnified or have financial guarantees protecting against loss from a third party of high credit quality, no MRP will be charged in relation to the capital expenditure. Similarly, loans given by the Council where any losses incurred on the investment will impact solely on a third party, such as those provided under the City Deal arrangement with the HCA, will not require an MRP charge.

## **Treasury Management Policy Statement**

- This organisation defines its treasury management activities as:
   The management of the organisation's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.
- 2. This organisation regards the successful identification, monitoring and control of risk to be the prime criteria by which the effectiveness of its treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities will focus on their risk implications for the organisation, and any financial instruments entered into to manage these risks.
- 3. This organisation acknowledges that effective treasury management will provide support towards the achievement of its business and service objectives. It is therefore committed to the principles of achieving value for money in treasury management, and to employing suitable comprehensive performance measurement techniques, within the context of effective risk management.

The Council will invest its monies prudently, considering security first, liquidity second, and yield last, carefully considering its investment counterparties. It will similarly borrow monies prudently and consistent with the Council's service objectives.

### **Treasury Management Scheme of Delegation**

### i Full Council

- receiving and reviewing reports on treasury management policies, practices and activities
- approval of annual strategy

## ii Responsible body – Audit Committee

- approval of/amendments to the organisation's adopted clauses, treasury management policy statement and treasury management practices
- budget consideration and approval
- · approval of the division of responsibilities
- receiving and reviewing regular monitoring reports and acting on recommendations
- approving the selection of external service providers and agreeing terms of appointment

## iii Body with responsibility for scrutiny - Resource and Governance Scrutiny

#### Committee

 reviewing the treasury management policy and procedures and making recommendations to the responsible body

## iv **Deputy Chief Executive and City Treasurer**

• delivery of the function

**APPENDIX 8** 

# **Proposed Use of Reserves**

Reserve	Closing Balance 31/03/20 21 £000	Withdra wals	Additio ns £000	Closing Balance 31/03/20 22 £000	Closing Balance 31/03/20 23 £000	Closing Balance 31/03/20 24 £000	Closing Balance 31/03/2 025 £000	Purpose
Cabaala Dagama								
Schools Reserve	15,734	0	0	15,734	15,734	15,734	15,734	
General Fund Reserves								
Statutory Reserves	16,471	(10,094)	10,174	16,551	17,762	19,197	20,632	
Earmarked Reserves	498,918	(249,110)	11,241	261,050	139,361	105,742	77,095	
General Fund Reserve	25,000	0	0	25,000	25,000	25,000	25,000	
Total General Fund	540,389	(259,204)	21,415	302,600	182,123	149,939	122,727	
Housing Revenue Account Reserves:								
Housing Revenue Account General Reserve	78,355	(16,957)	0	61,398	47,210	49,405	48,135	
Major Repairs Reserve	2,434	(2,434)	0	0	0	0	0	
HRA PFI reserve	10,000	0	0	10,000	10,000	10,000	10,000	
HRA Residual liabilities fund	24,000	0	0	24,000	24,000	24,000	24,000	
Housing Insurance reserve	2,059	0	200	2,259	2,459	2,659	2,859	
Total HRA	116,848	(19,391)	200	97,657	83,669	86,064	84,994	
TOTAL RESERVES	672,971	(278,595)	21,615	415,991	281,526	251,737	223,455	
SCHOOLS RESERVE								

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
LMS Reserve	15,734	0	0	15,734	15,734	15,734	15,734	School balances assumed year-end position. These are not MCC resource and so cannot be used by MCC. There are no further known schools planning to transfer to academy status.
Sub Total Schools	15,734	0	0	15,734	15,734	15,734	15,734	
STATUTORY RESERVES								
Bus Lane Enforcement Reserve	10,341	(5,992)	4,695	9,044	8,697	8,350	8,003	Ring-fenced reserve which can only be applied to specific transport and highways related activity.
On Street Parking	1,232	(3,794)	5,479	2,917	4,810	6,789	8,768	Ring-fenced reserve which can only be applied to specific transport and highways related activity.
Ancoats Square Reserve	2,709	(118)	0	2,591	2,473	2,355	2,237	Received from the Homes and Communities Agency to cover the revenue costs of maintaining Ancoats Square for a period of at least 25 years.
Spinningfields Commuted Sum	618	(9)	0	609	600	591	582	Funds received as part of an agreement to cover maintenance costs.
New Smithfield Market	0	0	0	0	0	0	0	To contribute towards funding the development plans for the market
Great Northern Square Maintenance Fund	249	(20)	0	229	209	189	169	Set up in accordance with the agreement with the developers of the site. It will be used for upgrading of the square.
Education Endowments	17	0	0	17	17	17	17	For future payments for school prizes
Landlord Licensing Reserve	159	(111)	0	48	0	0	0	Smoothing reserve
Art Fund Reserve	21	0	0	21	0	0	0	For art purchases
Manchester Safeguarding	69	0	0	69	(0)	(0)	(0)	Children's Safeguarding Board activity. The Board is a joint responsibility with MCC & CCG

Reserve	Closing Balance 31/03/20 21 £000	Withdra wals	Additio ns £000	Closing Balance 31/03/20 22 £000	Closing Balance 31/03/20 23 £000	Closing Balance 31/03/20 24 £000	Closing Balance 31/03/2 025 £000	Purpose
Hulme High Street	283	0	0	283	283	283	283	
St Johns Gardens Contingency	773	(50)	0	723	673	623	573	Contribution from St Johns Gardens tenants for maintenance works
Sub Total Statutory	16,471	(10,094)	10,174	16,551	17,762	19,197	20,632	
EARMARKED RESERVES BALANCES HELD								
FOR PFI'S								
Street Lighting PFI	223	(223)	0	0	0	0	0	Established to fund the requirements over 25 years re: the PFI contract for Street Lighting service via external contractors
Temple PFI	612	(84)	11	539	456	363	233	Established to fund the requirements of the PFI scheme over 25 years
Wright Robinson PFI Reserve	1,369	(42)	40	1,367	1,344	1,298	1,230	PFI Scheme 25 year contract drawdown will be in future years as expenditure exceeds grant.
Total held for PFI's	2,204	(349)	51	1,906	1,800	1,661	1,463	
Reserves directly supporting the revenue budget								
Adult Social Care	13,431	(9,252)	0	4,179	0	0	0	To support Adult and Social Care Improvement Plan
Social Care Reserve	7,395	(7,446)	1,557	1,506	0	0	0	To address pressures in social care, in particular the need to invest in early help and prevention in Children's Services and continued pressures on LAC budgets
Crime and Disorder	540	(540)	0	0	0	0	0	To fund the Anti Social Behaviour Team
Budget smoothing reserve	14,747	(11,266)	0	3,481	3,481	3,481	0	Planned use to smooth the impact of previous funding reductions on the revenue budget
Total held to support the revenue budget	36,113	(28,504)	1,557	9,166	3,481	3,481	0	

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
DECEDIVES HELD TO								
RESERVES HELD TO SMOOTH RISK /								
<u>ASSURANCE</u>								
<u>Risks</u>								
Planning Reserve	2,704	(353)	0	2,351	1,875	1,395	911	Used to smooth the volatility of planning fee income to avoid budget pressures if fee income drops
Transformation Reserve	7,775	(333)	0	7,442	(1,041)	(1,376)	(1,376)	To support costs of future service change.
Airport Dividend reserve	43,953	(4,913)	0	39,040	0	0	0	The income in the reserve is from the Manchester airport dividend which is then used a year in arrears to support the Medium Term Financial Plan
Land Charges Fees Reserve	252	(50)	0	202	152	102	52	To smooth the budget impact, planned to utilise in 2020/21
Pension Risk Fund	518	(518)	0	0	0	0	0	To fund external pension liabilities
Inspirit Pension Reserve	15	0	5	20	25	30	35	Relates to potential pension liabilities
Insurance Fund	18,089	(500)	0	17,589	14,089	13,589	13,089	The insurance fund has been established to fund risks that are self insured.
Fleet Maintenance Reserve	21	0	25	46	71	1	1	Reserve created for smoothing the impact of vehicle repair and maintenance costs.
Children's Services Reserve	903	(88)	0	815	102	0	0	The reserve is being held for any unexpected issues arising from Academy transfers given the level of uncertainty around any costs falling to the LA within a short timescale.

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
Taxi Licensing Reserve	396	(274)	0	122	122	122	122	This is a smoothing reserve to equalise the income and expenditure of running the function over financial years. Income ring-fenced by statute.
Newton Heath Market Reserve	22	0	0	22	22	22	22	To fund the future market provision
Rogue Landlord reserve	10	0	0	10	10	10	10	This reserve holds the funding for investigation into poor property conditions in the private rented sector in Manchester with the purpose of improving housing conditions for tenants by enforcing compliance with statutory regulations and standards.
Selective Licensing reserve	194	(181)	0	13	13	13	13	Costs for administering the reputable landlord initiative and ensure compliance
Investment Estate smoothing reserve	533	0	0	533	(0)	(0)	(0)	To manage budget pressures due to the volatility in investment income.
Homelessness Reserve	1,500	(1,500)	0	0	0	0	0	To offset potential increases in need / demand
Emergency Planning	214	(100)	0	114	14	14	14	To support emergency planning
Business Rates Reserve	196,818	(158,123)	0	38,695	14,196	3,418	2,928	To mitigate Business Rates income risk due to the volatility of assumptions
Cleopatra Reserve	663	(663)	0	0	0	0	0	
TOTAL Risk/Smooth	274,580	(167,596)	30	107,014	29,650	17,340	15,821	
RESERVES HELD TO FUND CAPITAL SCHEMES AND OTHER SPECIFIC PROJECT RELATED COSTS								

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
Investment Reserve	10,396	(1,819)	0	8,577	6,730	4,854	3,350	To deliver priority regeneration projects.
Enterprise zone reserve	2,062	(1,061)	1,500	2,501	2,940	3,379	4,211	To underwrite the borrowing costs for development in the Oxford Road Corridor
Capital Fund Reserve	81,459	(20,900)	2,890	63,449	33,330	19,216	2,477	Contribution to schemes which are supporting employment and growth, future carbon reduction investments and high priority strategic development opportunities in the city.
Capital Financing Reserve	34,730	0	0	34,730	34,730	34,730	29,170	To reflect increase in borrowing costs due to the Council's capital investment
Manchester International Festival	12,160	(1,060)	0	11,100	9,993	8,839	7,635	To fund agreed future Manchester International Festivals / Factory grant from the reserve. Grant agreement will be aligned to the Arts Council England funding cycle.
Eastlands Reserve	4,092	(5,248)	5,118	3,963	4,163	4,892	7,460	This reserve reflects the contribution from Manchester City Football Club and will be used for various projects including English Institute of Sport.
Total to fund capital scheme and other specific relates costs	144,899	(30,088)	9,508	124,319	91,886	75,910	54,303	
RESERVES TO SUPPORT GROWTH AND REFORM								
Integration Reserve	5,037	(3,375)	0	1,662	1,556	1,171	1,171	The reserve is a joint resource between Manchester City Council and Manchester Clinical Commissioning Group to support the infrastructure requirements that underpin the mobilisation of the Locality Plan.
Town Hall Reserve	11,457	(3,075)	0	8,382	5,834	1,711	0	To fund commitments for the Town Hall Complex Programme

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
Troubled Families Reserve	2,255	(1,150)	0	1,105	0	0	0	This was set up to support the scaling up on the community budgets work and to manage risk of Troubled Families grant ending.
Our Manchester reserve	3,017	(2,802)	0	215	215	215	215	Additional investment made available as part of the 2017-2020 budget process to drive forward the delivery of Our Manchester initiatives
TOTAL	21,766	(10,402)	0	11,364	7,605	3,097	1,386	
GRANTS USED OVER ONE YEAR								
English Partnership (Homes and Communities Agency)	139	0	0	139	139	139	139	HCA approval required to Fund Development appraisal and Eastland's Project team
Contain Outbreak Management Fund (COVID-19)	8,852	(8,852)	0	0	0	0	0	The government made payments to Local Authorities from the Contain Outbreak Management Fund to support proactive containment and intervention measures
Clinically extremely vulnerable individuals (COVID-19)	502	(502)	0	0	0	0	0	Government grant being used to provide support, such as access to food deliveries and signposting to local support services, to those most at risk from COVID-19
Other Grants and Contributions - Neighbourhood Services	13	(13)	0	0	0	0	0	Various local Environment scheme and initiatives i.e. 'clean up campaigns'
Other Grants and Contributions- Growth and Development	90	0	0	90	90	90	90	Unspent grants received in previous year
Fraud Fund	136	(136)	0	0	0	0	0	Unspent grant received in previous year
Deprivation of Liberty Grant	149	0	0	149	149	149	149	Unspent grant received in previous year
Asylum Seekers	288	(96)	0	192	92	0	0	This will fund the Local Authority Asylum Support Officer (LAASLO) project.

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
Collection Initiatives Reserve	2,474	(1,400)	0	1,074	(55)	(55)	(55)	Small reserves on Corporate Core
MAES Reserve	1,197	(500)	0	697	197	(303)	(340)	To fund Manchester Adult Education Services (MAES)
Brexit Reserve	446	0	0	446	446	446	446	To fund BREXIT related costs that fall across more than one year
TOTAL	14,286	(11,499)	0	2,787	1,058	466	429	
SMALL SPECIFIC RESERVES								
Nuclear Free Zone	38	(5)	0	33	28	23	18	General reserve/ GM contributions. At the end of the year any surplus/deficit is adjusted in the reserve
Carbon Reduction Reserve	225	(225)	0	0	0	0	0	To fund revenue initiatives which support the target for Manchester to become a zero carbon city by 2038 at the latest and specifically, to support the delivery of the Council's 2020-25 Action Plan
Highways Commuted Sum	2,634	(89)	0	2,545	2,456	2,367	2,278	
New Smithfield Market - Car Boot	20	(45)	55	30	40	50	60	Used to fund repairs and maintenance of facilities for traders.
Cemeteries Replacement	441	0	0	441	0	0	0	To purchase land for burials
Councils with ALMOs Group (CWAG) Reserve	71	(10)	0	61	51	41	31	Held in relation to the running costs of the Council With ALMOs Group which is administered by MCC
Graves and Memorials	97	0	0	97	97	97	97	Money held in trust for repair and development costs for gravestones
Trading Standards Reserve	133	0		133	133	133	133	Specific grants such as Tobacco control, control of migration etc.

Reserve	Closing Balance 31/03/20 21	Withdra wals	Additio ns	Closing Balance 31/03/20 22	Closing Balance 31/03/20 23	Closing Balance 31/03/20 24	Closing Balance 31/03/2 025	Purpose
	£000	£000	£000	£000	£000	£000	£000	
Housing Compliance Reserve (Fixed Penalty Notices)	484	(75)	0	409	331	331	331	Revenue collected from enforcement activity is ring-fenced to functions related to Housing Compliance.
Community Safety Reserve	315	0	0	315	315	315	315	A collection of grants the majority of which require spending plans to be agreed with key partner organisations such as GM Police.
Litter Reserve (Fixed Penalty Notices)	76	0	0	76	76	76	76	Revenue collected from enforcement activity is ring-fenced to functions related to litter.
Great Ancoats Management Improvement Reserve	286	0	0	286	286	286	286	Specific reserve for use within defined areas within Great Ancoats. Spending plans still under discussion.
Social Value Fund	222	(222)	40	40	40	40	40	New Reserves for Social Funding income from successful tenders
Other Small Specific reserves	28	0	0	28	28	28	28	Small specific reserves
Total Small Specific Reserves	5,070	(671)	95	4,494	3,881	3,787	3,693	
TOTAL EARMARKED RESERVES	498,918	(249,110)	11,241	261,050	139,361	105,742	77,095	
Total General Fund Reserves	556,123	(259,204)	21,415	318,334	197,857	165,673	138,461	

#### **APPENDIX 9**

#### **COUNCIL TAX**

## SETTING THE AMOUNT OF COUNCIL TAX FOR THE COUNCIL'S AREA

#### **RESOLVED**

- 1. That the estimates prepared by the Executive at its meeting on 17 February 2021 be approved.
- 2. That it be noted that the Deputy Chief Executive and City Treasurer acting under delegated powers has determined the amount of 119,649.3 as the Council Tax base for Manchester for the year 2021/22 in accordance with Section 31A (3) of the Local Government Finance Act 1992 and regulations 3 to 5 of the Local Authorities (Calculation of Council Tax Base) (England) Regulations 2012.
- 3. That the following amounts be now calculated by the Council for the year 2021/22 in accordance with Sections 31A to 36 of the Local Government Finance Act 1992:-

(a) £1,628,253,279	being the aggregate of the amounts which the Council estimates for the items set out in the Section 31A (2) (a) to (f) of the Act.
(b) £1,449,187,333	being the aggregate of the amounts which the Council estimates for the items set out in Section 31A (3) (a) to (d) of the Act.
(c) £179,065,946	being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council, in accordance with Sections 31A(4) of the Act, as its council tax requirement for the year.
(d) £1,496.59	being the amount at 3(c) above divided by the amount at 2 above, calculated by the Council in accordance with Section 31B(1) of the Act, as the

basic amount of its council tax for the year.

#### (e) <u>Valuation Bands</u>

Α	В	С	D	E	F	G	Н
£997.73	£1,164.01	£1,330.30	£1,496.59	£1,829.17	£2,161.74	£2,494.32	£2,993.18

being the amount given multiplying the amount at 3(d) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

4. That it be noted that for the year 2020/21 the major precepting authorities have stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of dwellings shown below:-

#### Precepting Valuation bands

Greater Manchester Mayoral Police and Crime Commissioner Precept

Α	В	С	D	E	F	G	Н
£145.53	£169.78	£194.04	£218.30	£266.81	£315.32	£363.83	£436.60

Greater Manchester Mayoral General Precept (including Fire Services)

Α	В	С	D	E	F	G	Н
£60.63	£70.73	£80.84	£90.95	£111.16	£131.37	£151.58	£181.90

5. That, having calculated the aggregate in each case of the amounts at 3(e) and 4 above, the Council, in accordance with Section 30(2) of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of Council Tax for the year 2021/22 for each of the categories of dwellings shown below.

#### Valuation bands

Α	В	С	D	E	F	G	Н
£1,203.89	£1,404.52	£1,605.18	£1,805.84	£2,207.14	£2,608.43	£3,009.73	£3,611.68

## 1. CALCULATING THE COUNCIL TAX REQUIREMENT

#### **Section 31A Calculations**

1.1 Section 31A of the Local Government Finance 1992 requires the Council to make three calculations:-

- (i) an estimate of the Council's required gross revenue expenditure -Section 31A(2)
- (ii) an estimate of its anticipated income (excluding that from council tax) and of reserves to be used to aid the revenue account Section 31A(3)
- (iii) a calculation of the difference between (i) and (ii) above, (i.e. the Council Tax requirement) Section 31A(4)
- 1.2 In its Section 31A(2) calculation the Council is required to allow for the following:

**Section 31A(2)(a)** - the estimated revenue account expenditure it will incur during the year in performing its functions

**Section 31A(2)(b)** - an appropriate allowance for contingencies for the year, e.g. for unforeseen occurrences such as disasters, storm damage, higher than expected inflation etc.

**Section 31A(2)(c)** - any raising of financial reserves for future expenditure - examples of this include payments into a redemption fund, internal insurance etc,

**Section 31A(2)(d)** - any revenue account deficit for a previous financial year which has not yet been provided for;

**Section 31A(2)(da)** – any amount estimated to be transferred from the general fund to the collection fund in accordance with regulations by reference to sums received by the authority in respect of business rates.

**Section 31A(2)(e)** - any amount estimated to be transferred from the General Fund to the Collection Fund in accordance with Section 97(4) of the Local Government Finance Act 1988 - i.e. the Council's share of any collection fund deficit;

**Section 31A(2)(f)** - any amounts estimated to be transferred from the General Fund to the Collection Fund by direction of the Secretary of State under Section 98(5) of the Local Government Finance Act 1988 - including an estimate of the shortfall in the collection of Non-domestic Rates in excess of the allowance

1.3. In its Section 31A(3) calculation the Council must calculate the aggregate of sums to be put against gross expenditure, namely:

**Section 31A(3)(a)** - estimated income from fees, charges, and government grants (including RSG) plus other sums payable into the general fund (but excluding council tax)

**Section 31A(3)(aa)** – Any amount estimated to be transferred from the collection fund to the general fund in accordance with regulations by reference to sums received by the authority in respect of business rates.

**Section 31A(3)(b)** - any amount estimated to be transferred from the Collection Fund to the General Fund in accordance with Section 97(3) of the Local Government Finance Act 1988 - i.e. the Council's share of any collection fund surplus;

**Section 31A(3)(c)** - sums to be transferred from the Collection Fund to the General Fund pursuant to a direction of the Secretary of State under Section 98(4) of the Local Government Finance Act 1988 - including allowances for costs of collection of business rates;

**Section 31A(3)(d)** - the amount of financial reserves/balances which the authority intends to use towards meeting its revenue expenditure

1.4 On the basis of current estimates, the calculations would be as follows: -

	HRA	Other	Total
	£	£	£
Expenditure			
Section 31A (2)(a)			
	£103,150,000	£1,341,492,946	£1,444,642,946
Section 31A (2)(b)	£0	£4,719,000	£4,719,000
Section 31A (2)(c)	20	2.,,,,,,,,,	2.,. 10,000
(=)(0)	£200,000	£21,415,000	£21,615,000
Section 31A (2)(d)	£0	£2,072,000	£2,072,000
Section 31A (2)(da)	£0	£0	£0
Section 31A (2)(e)			
	00	0454004000	0454 004 000
0 + 0 4 4 (0) (5)	£0	£154,964,333	£154,964,333
Section 31A (2)(f)	£0	£0	£0
	£103,350,000	£1,524,662,279	£1,628,012,279
Income			
Section 31A (3)(a)	(£83,959,000)	(£763,626,034)	(£847,585,034)
Section 31A (3)(aa)	(200,909,000)	, , ,	, , ,
Section 31A (3)(b)		(£320,831,000)	(£320,831,000)
` ' ' '	£0	(£818,000)	(£818,000)
Section 31A (3)(c)	£0	(£1,117,299)	(£1,117,299)
Section 31A (3)(d)	(£19,391,000)	(£259,204,000)	(£278,595,000)
	(£103,350,000)	(£1,345,596,333)	(£1,448,946,333)

**1.5** Council Tax Requirement under Section 31A(4) being the amount by which the aggregate under Section 31A(2) exceeds the aggregate under Section 31A(3) is £179,065,946.

## 2. CALCULATING THE BASIC AMOUNT OF COUNCIL TAX

- 2.1. Section 31B of the Local Government Finance Act 1992 requires the Council to calculate the basic amount of its Council Tax this is in effect the Council element of the Band D Council tax.
- 2.2 This calculated by applying the following formula -

Where:

R is the Council Tax requirement, and

T is the approved Council Tax base

2.3 Calculating the Basic Amount of Council Tax

Council Tax Requirement £179,065,946.

Divided by:

Council Tax Base 119,649.3

Band D Basic Amount of Council Tax is: £1,496.59

## **APPENDIX 10**

COLLECTION FUND BUDGET 2021/22	Budget Estimate
	£'000
EXPENDITURE	
COUNCIL TAX	
(Surplus) / Deficit B/fwd	(5,998)
Precepts:	
- Mayoral General (including Fire Services)	10,811
- Mayoral Police & Crime Commissioner	24,759
- City of Manchester	169,437
Total Precepts	205,007
Council Tax Total Expenditure	199,009
BUSINESS RATES	
(Surplus) / Deficit B/fwd	(12,202)
Payments/Transfers:	
- Mayoral General (including Fire Services)	3,438
- City of Manchester	340,353
Total Payments/transfers	343,791
Total Fayments/transfers	343,791
Business Rates Total Expenditure	331,589
Collection Fund Total Expenditure	530,598
INCOME	
COUNCIL TAX	
Council Tax Income	212,443
Write Off of uncollectable amounts	(838)
Allowance for Impairment	(6,598)
Council tax receivable	205,007
Contribution of Council Tax (surplus) / deficit:	
- Mayoral General (including Fire Services)	(271)
- Mayoral Police & Crime Commissioner	(699)
- City of Manchester	(5,028)
Total Contribution to Council Tax (surplus) / deficit	(5,998)
Council Tax Total Income	199,009

COLLECTION FUND BUDGET 2021/22	Budget Estimate
	£'000
BUSINESS RATES	
Non Domestic Business Rates Income	383,883
Enterprise Zone Growth	(576)
Cost of Collection Allowance	(1,124)
Losses in Collection	(11,529)
Increase in Provision for Appeals	(26,863)
Business rates receivable	343,791
Contribution of Business Rates (surplus) / deficit:	
- Mayoral General (including Fire Services)	(122)
- City of Manchester	(12,080)
Total Contribution to Business Rates (surplus)/deficit	(12,202)
Business Rates Total Income	331,589
Collection Fund Total Income	530,598
MOVEMENT ON FUND BALANCE	
Council Tax (Surplus) / Deficit C/fwd	0
Business Rates (Surplus) / Deficit Cfwd	0
Collection Fund (Surplus) / Deficit	0